

State of Alaska FY2008 Governor's Operating Budget

Department of Public Safety Council on Domestic Violence and Sexual Assault Results Delivery Unit Budget Summary

Council on Domestic Violence and Sexual Assault Results Delivery Unit

Contribution to Department's Mission

Implement a statewide system of services for the protection of individuals and families affected by domestic violence and sexual assault.

Core Services

- Administer the state and federal funds to programs that provide services to those affected by domestic violence, sexual assault, and other violent crimes.
- Coordinate with the departments of Public Safety, Law, Education and Early Development, Health and Social Services, the Alaska Court System, and community groups dealing with domestic violence, sexual assault, crisis intervention, and prevention.

End Results	Strategies to Achieve Results
<p>A: Victims of domestic violence, sexual assault, and other violent crimes in Alaskan communities have access to a statewide system of victim services programs.</p> <p><u>Target #1:</u> 100% of Alaskan communities receive outreach services from a hub community victim services program.</p> <p><u>Measure #1:</u> Percent of Alaskan communities that receive hub outreach services.</p>	<p>A1: Provide program review and training to ensure quality services.</p> <p><u>Target #1:</u> Each victim services program receives a biennial onsite review to ensure that basic levels of services are offered.</p> <p><u>Measure #1:</u> Number of onsite program reviews compared to number of programs.</p> <p><u>Target #2:</u> Provide 5 training forums using Grants to Encourage Arrest (GTEA) funding.</p> <p><u>Measure #2:</u> Number of training forums provided.</p> <p>A2: Support, strengthen, and expand existing infrastructure.</p> <p><u>Target #1:</u> Increase collaboration with other state and community programs to address the issues of domestic violence, sexual assault, and other violent crimes.</p> <p><u>Measure #1:</u> Number of identified work groups in which the council currently participates.</p>

Major Activities to Advance Strategies

- Conduct state RFP process, allocate funds, support legislative efforts, write federal proposals.
- Conduct onsite reviews, hold telephonic meetings, provide written materials.
- Maintain database, conduct data audits.
- Participate in the planning, coordinating, and implementation of workshops.
- Evaluate effectiveness of projects, analyze data reports.

FY2008 Resources Allocated to Achieve Results

FY2008 Results Delivery Unit Budget: \$10,827,000

Personnel:

Full time	8
Part time	0
Total	8

Performance Measure Detail

A: Result - Victims of domestic violence, sexual assault, and other violent crimes in Alaskan communities have access to a statewide system of victim services programs.

Target #1: 100% of Alaskan communities receive outreach services from a hub community victim services program.

Measure #1: Percent of Alaskan communities that receive hub outreach services.

CDVSA Funded Domestic Violence/Sexual Assault Outreach (fiscal year)

Fiscal Year	Approx Total Communities	Outreach Communities	Percent of Total
FY 2004	355	192	54%
FY 2005	355	192	54%
FY 2006	355	Not yet available*	

*FY2006 report is in process; data availability expected by 3/31/07

Sources: DCCED Community Database and CDVSA

Analysis of results and challenges: The Council on Domestic Violence and Sexual Assault (council) provides funding to 18 victim services programs that provide on-site shelters or safe homes. Each provides a crisis intervention and referral hotline that is available to all callers. The programs act as hubs for communities in their surrounding (catchment) areas. These relationships are formalized by mutual agreement and include regular outreach contact by the hub. Outreach activities may include: establishment and outfitting of safe houses in villages; coordinating and training village volunteers; funding victims' transport; recruitment of board members from villages; providing education programs in village schools; attending village health fairs.

Domestic violence, sexual assaults, and violent crimes shadow the lives of many Alaskans. In 2005, Alaska had the highest rate of sexual assault in the nation (2.5 times higher than national average), and a child sexual abuse rate six times the national average. In 2005, 986 child and 516 adult victims of sexual assault sought services from Alaskan victim services programs. There were also 6,033 cases of domestic violence reported to Alaskan victim services programs. While Alaska's urban centers account for many of these crimes, residents in remote rural Alaska face the highest family violence rates in the country. Rural victim services programs face the additional problem of maintaining security in domestic violence cases. Shelter locations are generally not secret; petitions for protective orders are more complicated in villages; removal from home villages to hubs can be frightening and disorienting for victims and their dependents.

The council's goal is that every community in the state have an outreach relationship with a hub program. The council provides funds, encouragement, support, and assistance to programs in hub communities as they expand their outreach efforts. There are many challenges to outreach and program delivery, including harsh weather and the expanse of geography and remoteness of communities, with the associated costs of travel.

The greatest challenge at present to further outreach is funding. CDVSA is in the process of applying for increased funding through a federal rural grant; if awarded, this grant will permit the expansion of outreach, notably in the Interior region of the state, where numerous communities are not yet being served. Grant funds for staff salary and travel should assist the council in meeting its target in FY2007.

In addition to the 18 hub programs, CDVSA funds a statewide program of legal advocacy for victims, a regional

counseling/resource center in the Anchorage Basin, and a statewide sexual assault program, Standing Together Against Rape (STAR), which maintains a toll-free 24-hour hotline for crisis intervention and referral.

Sources: CDVSA; Alaska Rural Justice and Law Enforcement Commission

NOTES: See a map of CDVSA-funded service provider catchment areas at the following link:
<http://www.dps.state.ak.us/cdvsa/dox/AKShelters2.pdf>. (Adobe Reader is required to view map.)

See a detailed list of outlying communities served by hub communities with programs at the following link:
<http://www.dps.state.ak.us/cdvsa/dox/AnnualReportFY05.pdf>. (Adobe Reader is required to view report.)

A1: Strategy - Provide program review and training to ensure quality services.

Target #1: Each victim services program receives a biennial onsite review to ensure that basic levels of services are offered.

Measure #1: Number of onsite program reviews compared to number of programs.

Onsite Program Review (fiscal year)

Fiscal Year	# of Programs	# Reviewed
FY 2004	21	14
FY 2005	21	13
FY 2006	21	6

Source: CDVSA

Analysis of results and challenges: Program reviews provide quality assurance for victim services programs. Council staff looks at financial, facility, personnel, board operations, and service delivery records. Onsite interviews with the program director, staff, board members, clients, and agency personnel who interact with the program provide a comprehensive view of program function; what it is doing well, and where assistance and improvement might be needed. Reviewers provide suggestions for problem solving and work with the program staff to implement solutions.

In FY2006, due to program staff availability and weather, it was necessary to move eight planned reviews to the next fiscal year. The reviews are generally scheduled for the summer months.

The council's preference would be to review each program annually, but travel costs and staffing limitations make a biennial schedule a more realistic target.

Target #2: Provide 5 training forums using Grants to Encourage Arrest (GTEA) funding.

Measure #2: Number of training forums provided.

Domestic Violence/Sexual Assault Tribal-State Forums (calendar year)

Year	Number of Forums
2004	4
2005	4
2006	2

Source: CDVSA

Analysis of results and challenges: The council was awarded a new federal GTEA grant in FY2006 for the purpose of providing training in rural communities. The grant encourages jurisdictions to treat domestic violence as a serious violation of criminal law.

CDVSA provided GTEA-funded Tribal-State Forums on Domestic Violence in Homer and Anchorage during CY2006. One hundred four persons from 32 communities were trained. The Alaska Inter-Tribal Council, Alaska State Troopers, Alaska Department of Law, Alaska Court System, and the Alaska Network on Domestic Violence and Sexual Assault were partners in sponsoring these trainings.

Participants are those who work with domestic violence issues: law enforcement personnel, including VPSOs;

health professionals, including community health aides; law, court, and corrections personnel; victim advocates; social workers; behavioral health professionals; educators; and tribal government representatives. All costs of travel and training are paid for participants.

Offering forums in rural areas is the desired option, but sometimes the cost of going to distant, isolated locations is prohibitive. The forum in August 2006 was scheduled for Unalaska, but Anchorage proved to be the most logistically and financially practical location.

Five forums are planned for CY2007 and four for CY2008. New outreach communities will be targeted for these trainings.

A2: Strategy - Support, strengthen, and expand existing infrastructure.

Target #1: Increase collaboration with other state and community programs to address the issues of domestic violence, sexual assault, and other violent crimes.

Measure #1: Number of identified work groups in which the council currently participates.

Infrastructure and Service Systems Related to Victim Services Programs in Alaska

Components of Infrastructure	Service Systems
Facilities	Shelters; Hotlines
Funds	Federal; state; local, including private
Legal Basis	Federal Law; State Law; State Regulations
Data/Statistics	Uniform Crime Registry (FBI); Trauma Registry
Organizations	Law Enforcement; Emergency Medical Services/First Responders; Departments of Health and Social Services, Corrections, Law, Courts, Education and Early Development; Courts; Regional Health Corps; CDVSA
Committees	Anchorage Domestic Violence and Sexual Assault Task Force Anchorage Fatality Review Committee Alaska Court Protective Order Review Committee Homelessness Ends in Alaska Advisory Team (HEA-AT) Alaska Network on Domestic Violence and Sexual Assault

Source: CDVSA

Work Groups in which CDVSA Participates (fiscal year)

Year	# of Work Groups
2005	6
2006	8

Source: CDVSA

Analysis of results and challenges: The domestic violence and sexual assault population is involved with almost every state and many local agencies. The first table above displays components of the infrastructure and service systems associated with victim services programs in Alaska. There are numerous programs that target prevention, intervention, and treatment of violent crime, its victims, and its perpetrators. However, communication and coordination among child protection, domestic violence, child abuse, and sexual abuse organizations and government agencies are neither systematic nor comprehensive across the state. Increased partnering and collaboration, including more memoranda of agreement, cross-training, information sharing, data gathering, analysis and recommendations is necessary for providing a comprehensive victim services system to which all Alaskans have access.

In FY2006, the council participated in the following eight work groups: Anchorage Domestic Violence and Sexual Assault Task Force; Anchorage Fatality Review Committee; Alaska Court Protective Order Review

Committee; the Alaska Rural Justice and Law Enforcement Commission; Homelessness Ends in Alaska Advisory Team (HEA-AT); Alaska Network on Domestic Violence and Sexual Assault; the Data work group; and the Batterer Intervention Program work group. The council worked with the Department of Education and Early Development (DEED) in developing a domestic violence/sexual assault computer training module for DEED professional staff.

Challenges of effective support and development of infrastructure include identifying and targeting gaps between agencies and the community and prioritizing victim services needs.

Source: CDVSA; Alaska Rural Justice and Law Enforcement Commission

Key RDU Challenges

Some of the challenges in addressing the needs of victims of domestic violence and sexual assault in Alaska are due to the difficulty of getting services to those communities that are isolated by the lack of road system and weather. To address this issue, service programs have to be very creative in providing outreach to assist victims in these areas.

Diversifying funding sources in order to maintain a level of funding that will maintain their staff and services is also a major challenge that all programs face.

There is still much to be done in partnering with allied agencies in order to best address the needs of those affected by domestic violence, sexual assault, and other violent crimes.

Significant Changes in Results to be Delivered in FY2008

CDVSA is reviewing the various funding sources to determine if the resources are being fully utilized.

Major RDU Accomplishments in 2006

CDVSA, in partnership with the Alaska Inter-Tribal Council, Alaska State Troopers, Alaska Department of Law, Alaska Court System, and the Alaska Network on Domestic Violence and Sexual Assault has provided eight Alaska Tribal-State Forums on Domestic Violence. These are trainings that have been provided across the state and have been very well attended by those who work with domestic violence issues. The evaluations have indicated that this is a much needed training and the participants would like to see it continue.

Alaska Tribal-State Forums

Kotzebue	July 18 – 19, 2005
Nome	July 21 – 22, 2005
Bethel	September 22 – 23, 2005
Homer	June 12 – 13, 2006

CDVSA has established a new database that will be able to provide more accurate information on those individuals served by the funded programs.

VICTIM DATA FY2006

VICTIM INCIDENT DATA FY2006	
From 7/1/2005 to 6/30/2006	
Total Incidents Reported	7330

Unduplicated Clients Reporting Incidents	6306		
Clients reporting Multiple Incidents	729		
Primary Client Issue		Secondary Client Issue	
Domestic Violence	5542	Domestic Violence	18
Child Sexual Abuse	837	Child Sexual Abuse	77
Sexual Assault (adult)	539	Sexual Assault (adult)	123
Assault	101	Assault	98
Other Violent Crime	79	Other Violent Crime	15
Stalking	74	Stalking	67
Child Physical Abuse	62	Child Physical Abuse	62
Survivor of Homicide Victim	35	Survivor of Homicide Victim	2
Adult Molested as a Child	22	Adult Molested as a Child	41
Robbery	12	Robbery	5
Elder Abuse (60+)	7	Elder Abuse (60+)	6
DWI/DUI	6	DWI/DUI	7
Homeless	4	Homeless	3

VICTIM SERVICE DATA FY2006

Total Services Rendered	349,531
Total Shelter Nights	65,152

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**Council on Domestic Violence and Sexual Assault
RDU Financial Summary by Component**

All dollars shown in thousands

	FY2006 Actuals				FY2007 Management Plan				FY2008 Governor			
	General Funds	Federal Funds	Other Funds	Total Funds	General Funds	Federal Funds	Other Funds	Total Funds	General Funds	Federal Funds	Other Funds	Total Funds
<u>Formula</u>												
<u>Expenditures</u>												
None.												
<u>Non-Formula</u>												
<u>Expenditures</u>												
Domestic Viol/Sexual Assault	2,605.0	2,895.0	3,760.1	9,260.1	2,445.8	3,456.0	4,590.9	10,492.7	2,544.8	3,467.9	4,614.3	10,627.0
Batterers Intervention Program	200.0	0.0	0.0	200.0	200.0	0.0	0.0	200.0	200.0	0.0	0.0	200.0
Totals	2,805.0	2,895.0	3,760.1	9,460.1	2,645.8	3,456.0	4,590.9	10,692.7	2,744.8	3,467.9	4,614.3	10,827.0

**Council on Domestic Violence and Sexual Assault
Summary of RDU Budget Changes by Component
From FY2007 Management Plan to FY2008 Governor**

All dollars shown in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2007 Management Plan	2,645.8	3,456.0	4,590.9	10,692.7
Adjustments which will continue current level of service:				
-Domestic Viol/Sexual Assault	-1.0	0.2	-47.7	-48.5
Proposed budget increases:				
-Domestic Viol/Sexual Assault	100.0	11.7	71.1	182.8
FY2008 Governor	2,744.8	3,467.9	4,614.3	10,827.0